

#### Expert Group on Cross-border Healthcare 15-11-2018

#### BOOSTING GROWTH AND COHESION IN EU BORDER REGIONS

**#EUBorderRegions** 

COM(2017)534 SWD(2017)307 Regional and Urban Policy BOOSTING GROWTH AND COHESION IN EU BORDER REGIONS

#### #EUBorderRegions



#### <u>Cross – Border Concept</u>

- In Cohesion Policy context
- Proximity interactions between agents on contiguous regions across a national border (NUT3 regions limited by the border);

#### It is not:

- Between countries not sharing a border
  - Between regions not on the border





COM(2018)373 Proposal for Regulation on a mechanism to resolve legal and administrative obstacles in cross-border context

# What is it?

- A legal mechanism to overcome legal obstacles that hamper stronger cross-border interaction
- The framework to establish case by case agreements (Commitments ECBC; or Statements ECBS) to overcome existing obstacles
- ECBC and ECBS apply in the limits of a welldefined case/project
- Within those limits, allows for the application in one MS of the legal provisions from another MS



#### What it is not

• A revision of, or a new form of EGTC

(it is not aimed at creating new legal persons)

Mandatory

(MS may opt to keep other "existing ways to solve legal obstacles"; when opting for a statement the final outcome may be not to adopt the proposal)

• A mere support for INTERREG

*(it aims at overcoming obstacles, even when EU funding is not involved)* 

#### • A way to bypass national legislative powers

(When a ECBS (a Statement) is agreed, it only commits authorities to present proposals to the respective legislative bodies)

Applicable everywhere
 (Scope defined as cross-border regions = MUTS3



# Why is it needed?



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> COM(2018)373 Proposal for Regulation on a mechanism to resolve legal and administrative obstacles in cross-border context

# Why is it needed?

- Article 174 of Treaty FEU: "particular attention to ...cross-border...regions"
- In spite of the Single Market legal and administrative obstacles still hamper cross-border interactions in the EU.
- "If only 20% of existing obstacles were removed border regions would still gain 2% in GDP."

(Com(2017)534, data from Politecnico de Milano)



#### What kind of obstacles?

- Legal or administrative provisions with regards to the planning, development, staffing, financing or functioning of a joint project
- Many possible causes:
  - . Not compatible administrative procedures;
  - . Planning not considering the neighbour;
  - . Incompatible transpositions of a Directive;
  - . Different applicable technical standards;
- Some illustrations???



## Extension of Strasbourg (FR) tram line to Kehl (DE)



## Strasbourg – Kehl tram... Obstacles e.g.:

Adaptation of the equipment of a tram (light, wheels, extinctor..) Mixing of signalisation for road and tram traffic Installation of travel ticket machines with mixed systems Circulation of a French tram in a foreign country Statute of equipment: bridge, tram platform, ticket machines.. Recognition of travel tickets Responsibilities for security matters during CB travels Conditionality of the financial support through ministries Separate tariffication and travel tickets

**Distribution** of tickets

Coordination of public certification for the circulation of trams

## ... led to a too long process





**2016** Convention on the Joint Tariffication

#### **Obstacles in emergency services**

• Firefighters and ambulances are in many cases prevented to intervene as legal restrictions impede them from crossing the border



#### 13/5/2000

Major explosion in firework factory in Enschede (NL) on DE border;

Police cars were already allowed to cross the border with their signals, but not the ambulances! An on-the-spot solution had to be found: one police car with the siren on ran in front of an (silent) ambulance which followed at the same speed.



#### **Cross-border triathlon**

LA TRANSFRONTALIERE D'ALZETTE BELVAL Villerupt-Belval-Villerupt | Edition 2016 NOUVELLE COURSE A PIED !! DIMANCHE 13 NOVEMBRE DEPART 10 15 KM DE VILLERUP EN INDMIDUEL, EN RELAIS OU EN EQUIPE !! ETALISSIUNE MARCHE Plus d'infos sur gectalzettebelval.eu ou www.tgv54.com Présentation obligatoire des licences françaises (FFA / FFTri...) ou d'un certificat médie Tageblatt Ottotidien 💁 DECTIFICAN 📷 🚥 📖 🤾 🤯 👬 🚠 📠 🚥

ALECTION

LESCH

Les participants ne résidant pas en France sont tenus de fournir un certificat médical de non contreindication à la pratique de l'athlétisme ou de la course à pied en compétition, même s'ils sont détenteurs d'une licence compétition émis par une fédération affiliée à l'IAAF [International Association of Athletics Federations] (article II-A-4 de la règlementation des manifestations pédestres hors-stade).



#### **Cross-border headquarters**



"Because the building has to meet German as well as Dutch strictest requirements, it is so sturdy that it might even resist wind force 12."

<u>https://www.arion-</u> group.com/en/video.html



#### ... and the examples could continue

- Different legal provisions hamper cross-border traineeships
- Lengthy and costly cross-border mail delivery
- Lack of legal certainty for medical practitioners in hospital across the border
- Restricted supervision of PhD students from neighbouring countries



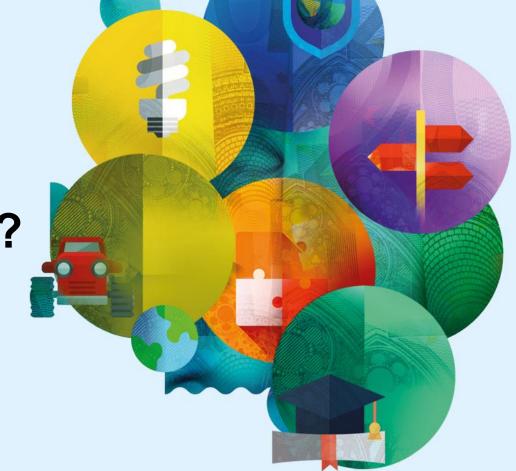
# What about obstacles in the healthcare sector ?

- Need to have a prior authorisation to be attended in the nearest hospital which happens to be on the other side of the border;
- Closest ambulance is not allowed to intervene because licensing (of ambulance or driver) is limited by national borders;
- Lack of legal certainty for medical practitioners in hospital across the border;
- Need for sealed coffins even if funeral is close to hospital, but on the other side of the border.





# How does it work?



European Commission

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## **Two levels decision**

- 1<sup>st</sup> Will the MS apply the EU <u>Mechanism</u> (art 4)?
  - Reflection at national level
  - Decision taken once, border by border
  - ➢ If there is another "existing way to resolve legal obstacles..." → MS may opt-out of EU Mechanism
  - Otherwise EU Mechanism applies to that border
- 2<sup>nd</sup> For borders where EU Mechanism will apply:
  - MS creates CB Coordination Point
  - ... then processes for <u>Commitments</u> or <u>Statements</u> addressing specific obstacles can be triggered



#### Not to confuse:

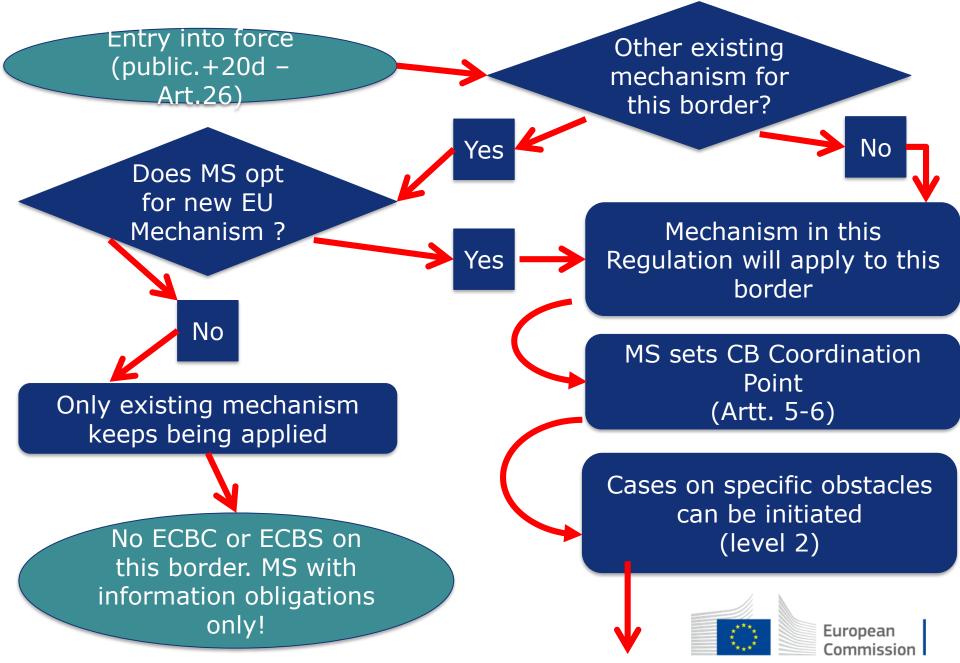
 Mechanism (ECBM): a procedure to overcome cross-border legal obstacles. The process is set out in the Regulation.

 2 - Commitment (ECMC) or Statement (ECBS): a specific solution found for a specific cross-border legal obstacle. One solution per case.

#### **Other used acronyms:**

CBCP = Cross-Border Coordination Points, to be set at national/regional level





#### Second level (one decision per obstacle Artt. 8-20)

